# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

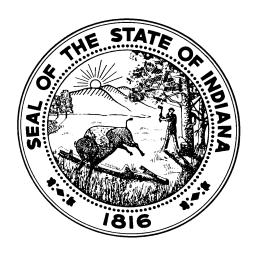
**EXAMINATION REPORT** 

OF

**TOWN OF ATLANTA** 

HAMILTON COUNTY, INDIANA

January 1, 2006 to December 31, 2007





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#### OFFICIALS

| <u>Office</u>                 | <u>Official</u>   | <u>Term</u>  |
|-------------------------------|---|--|
| Clerk-Treasurer               | Robyn Emmert  | 01-01-04 to 12-31-11   |
| President of the Town Council | John A. Evans<br>Steven A. Emmert   | 01-01-06 to 12-31-07<br>01-01-08 to 12-31-08   |
| Superintendent of Utilities   | Fred Farley<br>Chris Keeslar<br>Vacant<br>David Baker<br>Vacant<br>Clinton G. Jones | 01-01-06 to 06-11-07<br>06-12-07 to 06-26-07<br>06-27-07 to 06-30-07<br>07-01-07 to 02-09-08<br>02-10-08 to 03-07-08<br>03-08-08 to 12-31-08 |



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

#### INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE TOWN OF ATLANTA, HAMILTON COUNTY, INDIANA

We have examined the financial information presented herein of the Town of Atlanta (Town), for the period of January 1, 2006 to December 31, 2007. The Town's management is responsible for the financial information presented herein. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial information presented herein and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

In our opinion, the financial information referred to above presents fairly, in all material respects, the financial information of the Town for the years ended December 31, 2006 and 2007, based on the criteria set forth in the uniform compliance guidelines established by the Indiana State Board of Accounts.

The Schedule of Long-Term Debt, as listed in the Table of Contents, is presented for additional analysis and is not a required part of the basic financial information. It has not been subjected to the examination procedures applied to the basic financial information and, accordingly, we express no opinion on it.

STATE BOARD OF ACCOUNTS

October 16, 2008

# TOWN OF ATLANTA SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES ALL GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY FUND TYPES As Of And For The Years Ended December 31, 2006 And 2007

|  | Inv | ash and<br>estments<br>1-01-06  |              | Receipts  | Dist | oursements                   | ı  | Cash and<br>Investments<br>12-31-06                             |
|--|-----|---|--------------|---|------|------------------------------|----|---|
| Governmental Funds:  |     |   |              |   |      |                              |    |   |
| General  | \$  | 45,990  | \$           | 211,328   | \$   | 178,292                      | \$ | 79,026  |
| Motor Vehicle Highway  |     | 42,083  |              | 26,701  |      | 48,157                       |    | 20,627  |
| Local Road and Street  |     | 40,837  |              | 11,303  |      | 42,321                       |    | 9,819   |
| Park and Recreation  |     | 78,810  |              | 23,649  |      | 23,801                       |    | 78,658  |
| Festival Fund  |     | 40,622  |              | 57,046  |      | 80,818                       |    | 16,850  |
| Fire Truck Matching Fund   |     | 40,923  |              | 6,180   |      | 939                          |    | 46,164  |
| Law Enforcement Continuing Education   |     | 1,574   |              | 407   |      | 546                          |    | 1,435   |
| Police Festival  |     | 7,238   |              | 7,673   |      | 8,279                        |    | 6,632   |
| Building Fund  |     | 33  |              | 7,070   |      | 33                           |    | 0,002   |
| Levy Excess  |     | 3,383   |              | _   |      | 3,383                        |    | _   |
| Cumulative Capital Improvement   |     | 5,192   |              | 2,718   |      | 5,000                        |    | 2,910   |
| Proprietary Funds:   |     | 5,132   |              | 2,710   |      | 3,000                        |    | 2,310   |
| Water Utility - Operating  |     | 114,846   |              | 190,995   |      | 163,526                      |    | 142,315   |
| Water Utility - Bond and Interest  |     |   |              |   |      | 44,122                       |    | 2,927   |
|  |     | 1,449   |              | 45,600  |      | 44,122                       |    |   |
| Water Utility - Depreciation   |     | 11,562  |              | 1,200   |      | -<br>- 745                   |    | 12,762  |
| Water Utility - Customer Deposit   |     | 16,696  |              | 3,375   |      | 5,745                        |    | 14,326  |
| Water Utility - Reserve  |     | 10,650  |              | - 04 400  |      | -                            |    | 10,650  |
| Water Utility - Well Head Protection   |     | -   |              | 21,126  |      | -                            |    | 21,126  |
| Water Utility - Construction   |     | 38  |              | 05.450  |      | 38                           |    | - 04.055  |
| Wastewater Utility - Operating   |     | 28,768  |              | 95,152  |      | 102,665                      |    | 21,255  |
| Wastewater Utility - Bond and Interest   |     | 29,547  |              | 15,900  |      | 13,901                       |    | 31,546  |
| Wastewater Utility - Depreciation  |     | 6,510   |              | 1,200   |      | -                            |    | 7,710   |
| Wastewater Utility - Reserve   |     | 5,413   |              | 1,416   |      |                              |    | 6,829   |
| Wastewater Utility - Sewer CD  |     | 7,351   |              | 224   |      | 224                          |    | 7,351   |
| Fiduciary Fund:  |     |   |              |   |      |                              |    |   |
| Payroll  |     | 5,157   | _            | 143,534   |      | 143,576                      | _  | 5,115   |
| Totals   | ¢   | E44 670   | æ            | 066 707   | ¢    | 065 266                      | æ  | E46 022   |
| lotais   | \$  | 544,672   | Φ            | 866,727   | \$   | 865,366                      | \$ | 546,033   |
|  | Inv | ash and<br>estments<br>1-01-07  |              | Receipts  | Dist | oursements                   | I  | Cash and<br>Investments<br>12-31-07                             |
| Governmental Funds:  |     |   | _            |   |      |                              | _  |   |
| General  | \$  | 79,026  | \$           | 174,051   | \$   | 167,803                      | \$ | 85,274  |
| Motor Vehicle Highway  | Ψ   | 20,627  | Ψ            | 25,058  | Ψ    | 8,281                        | Ψ  | 37,404  |
| Local Road and Street  |     | 9,819   |              | 11,036  |      | 608                          |    | 20,247  |
| Park and Recreation  |     | 78,658  |              | 12,127  |      | 5,050                        |    | 85,735  |
| Festival Fund  |     | 16,850  |              | 58,527  |      | 48,940                       |    | 26,437  |
| Fire Truck Matching Fund   |     | 46,164  |              | 8,550   |      | 40,940                       |    | 54,714  |
| Law Enforcement Continuing Education   |     | 1,435   |              | 1,011   |      | 557                          |    | 1,889   |
| Police Festival  |     | 6,632   |              |   |      | 6,030                        |    | 9,519   |
| Levy Excess  |     | 0,032   |              | 8,917<br>261  |      | 0,030                        |    | 261   |
| Cumulative Capital Improvement   |     | 2.010   |              |   |      | -                            |    |   |
| • •  |     | 2,910   |              | 2,673   |      | -                            |    | 5,583   |
| Proprietary Funds:   |     | 440.045   |              | 440.000   |      | 405.045                      |    | 400 700   |
| Water Utility - Operating  |     | 142,315   |              | 149,826   |      | 165,345                      |    | 126,796   |
| Water Utility - Bond and Interest  |     | 2,927   |              | 44,400  |      | 44,518                       |    | 2,809   |
| Water Utility - Depreciation   |     |   |              | 1,200   |      | _                            |    | 13,962  |
| Water Utility - Customer Deposit   |     | 12,762  |              |   |      | 4 40-                        |    |   |
| Water Utility - Reserve  |     | 14,326  |              | 2,100   |      | 1,487                        |    | 14,939  |
|  |     | 14,326<br>10,650  |              | 2,100<br>16,380   |      | 1,487<br>-                   |    | 27,030  |
| Water Utility - Well Head Protection   |     | 14,326<br>10,650<br>21,126  |              | 2,100<br>16,380<br>2,484  |      | -                            |    | 27,030<br>23,610  |
| Wastewater Utility - Operating   |     | 14,326<br>10,650<br>21,126<br>21,255                                      |              | 2,100<br>16,380<br>2,484<br>95,104                                    |      | 86,334                       |    | 27,030<br>23,610<br>30,025                                      |
| Wastewater Utility - Operating<br>Wastewater Utility - Bond and Interest   |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546                            |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900                          |      | -                            |    | 27,030<br>23,610<br>30,025<br>36,298                            |
| Wastewater Utility - Operating<br>Wastewater Utility - Bond and Interest<br>Wastewater Utility - Depreciation  |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546<br>7,710                   |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900<br>1,200                 |      | 86,334                       |    | 27,030<br>23,610<br>30,025<br>36,298<br>8,910                   |
| Wastewater Utility - Operating<br>Wastewater Utility - Bond and Interest   |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546                            |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900                          |      | 86,334<br>11,148<br>-        |    | 27,030<br>23,610<br>30,025<br>36,298                            |
| Wastewater Utility - Operating Wastewater Utility - Bond and Interest Wastewater Utility - Depreciation Wastewater Utility - Reserve Wastewater Utility - Sewer CD                 |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546<br>7,710                   |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900<br>1,200                 |      | 86,334                       |    | 27,030<br>23,610<br>30,025<br>36,298<br>8,910                   |
| Wastewater Utility - Operating Wastewater Utility - Bond and Interest Wastewater Utility - Depreciation Wastewater Utility - Reserve   |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546<br>7,710<br>6,829          |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900<br>1,200<br>1,416        |      | 86,334<br>11,148<br>-<br>280 |    | 27,030<br>23,610<br>30,025<br>36,298<br>8,910<br>8,245          |
| Wastewater Utility - Operating Wastewater Utility - Bond and Interest Wastewater Utility - Depreciation Wastewater Utility - Reserve Wastewater Utility - Sewer CD                 |     | 14,326<br>10,650<br>21,126<br>21,255<br>31,546<br>7,710<br>6,829          |              | 2,100<br>16,380<br>2,484<br>95,104<br>15,900<br>1,200<br>1,416        |      | 86,334<br>11,148<br>-        |    | 27,030<br>23,610<br>30,025<br>36,298<br>8,910<br>8,245          |
| Wastewater Utility - Operating Wastewater Utility - Bond and Interest Wastewater Utility - Depreciation Wastewater Utility - Reserve Wastewater Utility - Sewer CD Fiduciary Fund: | \$  | 14,326<br>10,650<br>21,126<br>21,255<br>31,546<br>7,710<br>6,829<br>7,351 | <del>-</del> | 2,100<br>16,380<br>2,484<br>95,104<br>15,900<br>1,200<br>1,416<br>280 | \$   | 86,334<br>11,148<br>-<br>280 |    | 27,030<br>23,610<br>30,025<br>36,298<br>8,910<br>8,245<br>7,351 |

The accompanying notes are an integral part of the financial information.

## TOWN OF ATLANTA NOTES TO FINANCIAL INFORMATION

#### Note 1. Introduction

The Town was established under the laws of the State of Indiana. The Town provides the following services: public safety, highways and streets, culture and recreation, general administrative services, water, and wastewater utilities.

#### Note 2. Fund Accounting

The Town uses funds to report on its cash and investments and the results of its operations on a cash basis. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities.

#### Note 3. Budgets

The operating budget is initially prepared and approved at the local level. In addition, funds for which property taxes are levied or highway use taxes are received are subject to final approval by the Indiana Department of Local Government Finance.

#### Note 4. Property Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the Town in June and December. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance).

#### Note 5. Deposits and Investments

Deposits, made in accordance with Indiana Code 5-13, with financial institutions in the State of Indiana at year end were entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statute (IC 5-13-9) authorizes the Town to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

## TOWN OF ATLANTA NOTES TO FINANCIAL INFORMATION (Continued)

#### Note 6. Pension Plan

Public Employees' Retirement Fund

#### Plan Description

The Town contributes to the Indiana Public Employees' Retirement Fund (PERF), a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system, and give the Town authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund Harrison Building, Room 800 143 West Market Street Indianapolis, IN 46204 Ph. (317) 233-4162

#### Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of PERF.

#### Note 7. Subsequent Event

On January 9, 2008, the Town entered into a new lease-purchase agreement for a 2007 Toyne Pumper/Tanker Fire Truck in the amount of \$198,900. The lease has a 15 year term.

#### TOWN OF ATLANTA SUPPLEMENTARY INFORMATION SCHEDULE OF LONG-TERM DEBT December 31, 2007

#### The Town has entered into the following debt:

| Description of Debt                        | F  | Ending<br>Principal<br>Balance | Principal and<br>Interest Due<br>Within One<br>Year |        |  |
|--|----|--------------------------------|---|--------|--|
| Business-type Activities:<br>Water Utility |    |                                |   |        |  |
| Revenue bonds:                             |    |                                |   |        |  |
| Water Tower and Plant<br>Loan Payable:     | \$ | 37,000                         | <u>\$</u>   | 11,292 |  |
| SRF - Water Tower and Plant                |    | 560,000                        |   | 32,167 |  |
| Total Water Utility                        |    | 597,000                        |   | 43,459 |  |
| Total business-type activities debt:       | \$ | 597,000                        | \$  | 43,459 |  |

## TOWN OF ATLANTA EXAMINATION RESULTS AND COMMENTS

#### OFFICIAL BOND

The Clerk Treasurer's official bonds for the period of April 24, 2005 to April 24, 2006 and April 24, 2007 to April 24, 2008, were not filed in the Office of the County Recorder.

Indiana Code 5-4-1-5.1(b) states in part: "Every elected or appointed officer, official, deputy, or employee of a political subdivision . . . shall file the bond in the office of the county recorder. . . ."

#### **DEPOSITS**

In numerous instances, receipts were deposited later than the next business day.

Indiana Code 5-13-6-1(d) states: "A city (other than a consolidated city) or a town shall deposit funds not later than the next business day following the receipt of the funds in depositories (1) selected by the city or town as provided in an ordinance adopted by the city or the town; and (2) approved as depositories of state funds."

#### CAPITAL ASSET RECORDS

The Town, Water Utility, and Wastewater Utility do not maintain adequate capital asset records with detail of additions and disposals. A similar comment appeared in the prior Report B26728.

Every governmental unit should have a complete inventory of all capital assets owned which reflects their acquisition value. Such inventory should be recorded in the Capital Assets Ledger. A complete inventory should be taken every year for good internal control and for verifying account balances carried in the accounting records. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

#### SERVICE AND TIME RECORDS

Employee time and service records were not maintained for the Town Marshal. A similar comment appeared in the prior Report B26728.

Officials and employees are required to use State Board of Accounts prescribed or approved forms in the manner prescribed. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

#### PUBLIC PURCHASES LAW

The Town entered into a lease-purchase agreement to purchase a Toyne Pumper/Tanker Fire Truck. The original cost was \$198,900; however, evidence that bids were solicited was not presented for examination.

Indiana Code 5-22-7-8 states: "A contract must be awarded with reasonable promptness by written notice to the lowest responsible and responsive bidder."

| TOW         | N OF | ATL <sub>A</sub> | ATA |
|-------------|------|------------------|-----|
| <b>EXIT</b> | CONI | FERE             | NCE |

The contents of this report were discussed on October 16, 2008, with Robyn Emmert, Clerk-Treasurer; Jai Cook, Town Marshal; and Steven A. Emmert, President of the Town Council.